

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 AGR-20 CEA-02 CIAE-00 COME-00

DODE-00 EB-11 FRB-02 H-03 INR-10 INT-08 L-03 LAB-06

NSAE-00 NSC-10 PA-04 RSC-01 AID-20 CIEP-02 SS-20

STR-08 TAR-02 TRSE-00 USIA-15 PRS-01 SPC-03 OMB-01

DRC-01 SAJ-01 /194 W

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R 011410Z NOV 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 8467

INFO AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

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E.O. 11652: GDS

TAGS: ETRD, EAGR, EC, GW

SUBJECT: FRG ADOPTING LESS AMBITIOUS POSITION ON REVIEW
OF THE CAP

1. SUMMARY. ON NOVEMBER 7, THE FRG CABINET WILL CONSIDER
THE GERMAN POSITION ON REVIEW OF THE CAP. THE AMBITIOUS
ALTERNATIVES FOR REFORM HAVING BEEN ALREADY REJECTED BY
THE MINISTRIES AS POLITICALLY UNREALISTIC, PARTICULARLY
IN THE EC CONTEXT, THE CABINET WILL CONSIDER TWO ALTER-
NATIVES FOR MODEST ADJUSTMENT. FRG SOURCES ARE UNSURE
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REGARDING THE PROSPECTS FOR EC ACTION ON THESE MODEST

FRG ASPIRATIONS BUT BELIEVE THIS WILL BE DETERMINED ONLY AT THE TIME OF 74 AGRICULTURAL PRICE DISCUSSIONS. END SUMMARY.

2. AN ECONOMICS MINISTRY SOURCE HAS BRIEFED US ON THE CURRENT STATE OF FRG CONSIDERATION OF ITS POSITION FOR THE UPCOMING EC DISCUSSION OF REVIEW OF THE CAP. ACCORDING TO THIS SOURCE, THE AGRICULTURAL MINISTRY STAFF HAD EARLIER PREPARED AN AMBITIOUS POSSIBLE FRG INITIATIVE, INVOLVING CHANGED PRICE RELATIONSHIPS IN THE LIVESTOCK-FEED GRAIN SECTOR, INTRODUCTION OF SOME DIRECT INCOME AIDS AND SOME CORRESPONDING CHANGES IN THE VARIABLE LEVY SYSTEM. THIS MODEL WAS REJECTED IN INTER-MINISTERIAL DISCUSSION, ALBEIT WITH SOME FEEL FOR THE POLITICAL JUDGMENT HIGHER UP IN THE GOVERNMENT THAT THERE WAS NO POINT IN CONFRONTING THE FRENCH WITH SUCH A HERETICAL PROPOSAL AT THIS POINT. IN SHORT, THE PROSPECTS OF GETTING REASONABLE DISCUSSION OF SUCH A MODEL IN BRUSSELS WERE CONSIDERED ZERO. ANOTHER FACTOR WAS THE FRG'S OWN RELUCTANCE TO GIVE UP ITS PRESENT COMPENSATORY ADJUSTMENTS AT THE BORDER IN RETURN FOR CAP CHANGES.

3. MINISTRY OF AGRICULTURAL CONTACTS HOWEVER INDICATED THEIR PROPOSALS WOULD REDUCE BUDGET COSTS BY SHIFTING PRODUCTION FROM SURPLUS GRAIN - WHEAT TO FEED GRAINS - AND BY LIMITING INTERVENTION AND HENCE GOVERNMENT GRAIN PURCHASES IN GERMANY. THE FIRST OBJECTIVE WOULD BE ACCOMPLISHED BY A QUOTA ALLOTMENT ON WHEAT AND POSSIBLY RYE PRODUCTION AT THE FARM LEVEL. EXCESS WHEAT PRODUCTION ABOVE MILLING REQUIREMENTS WOULD THEN COMPETE WITH BARLEY FOR FEED PURPOSES. TO REDUCE GOVERNMENT GRAIN PURCHASES THE GERMANS WOULD OPT FOR AN INCREASE IN THE MONTHLY PRIVATE STORAGE INCREMENT AND SUPPORT THIS ACTION BY SHORTENING THE INTERVENTION PERIOD TO THE LAST FEW MONTHS OF THE CROP YEAR.

4. THE AGRICULTURAL AND ECONOMICS MINISTRIES HAVE SUBSEQUENTLY EACH PREPARED THEIR OWN MINI-REFORM PROGRAMS, BOTH OF WHICH ARE SCHEDULED TO BE CONSIDERED BY THE CABINET ON NOVEMBER 7. BOTH ARE MODEST EFFORTS TO ADJUST LIMITED OFFICIAL USE

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DRESS THE PROBLEMS OF SURPLUS PRODUCTION AND SOME DISCIPLINE FOR EC AGRICULTURAL PRICE SETTING. THE AGRICULTURAL MINISTRY PROPOSAL SUGGESTS THAT EC INTERVENTION PRICES BE FROZEN FOR ANY PRODUCT DECLARED IN SURPLUS. INCREASES IN INTERVENTION PRICES FOR OTHER PRODUCTS WOULD BE TIED TO A FORMULA, WHICH ALLEGEDLY APPROXIMATES THE ANNUAL INCREASE IN INDUSTRIAL WAGES LESS THE INCREASE IN AGRICULTURAL PRODUCTIVITY.

5. THE ECONOMICS MINISTRY MODEL WOULD REDUCE INTERVENTION PRICES FOR PRODUCTS EXPECTED TO BE IN SURPLUS IN
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THE COMING YEAR BY THE AMOUNT OF A SPECIAL "ASSESSMENT" SET AT A LEVEL DESIGNED TO ELIMINATE THE PROSPECTIVE SURPLUS. OTHER INTERVENTION PRICES WOULD CONTINUE TO BE SET BY THE COUNCIL, BUT WITHIN ORIENTATION POINTS OR LIMITS FOR INCREASES. TWO SUGGESTED ORIENTATION POINTS ARE THE COUNCIL'S GUIDELINE ON THE DESIRABLE DEVELOPMENT OF THE GENERAL PRICE LEVEL DURING THE YEAR IN QUESTION AND A GENERAL PRESUMPTION AGAINST ANY PRICE INCREASE LIKELY TO RAISE THE EC'S SELF-SUFFICIENCY RATIO FOR A SPECIFIC PRODUCT.

6. FRG SOURCES ARE NOT AT ALL SURE THAT THE FRENCH WILL ACCEPT EVEN A MINI-REFORM OF THE CAP. CHANCELLORY OFFICIALS CLAIM THAT THE COMMISSION'S THINKING AT LEAST IS CLOSE TO BONN'S AT THIS POINT. FORMAL ACTION IN THE COUNCIL IS NOT EXPECTED HERE BEFORE THE DISCUSSION OF FARM PRICES IN EARLY 74, WHICH MAY BE FOLDED INTO THE REFORM DISCUSSION.
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